### "Towards an Investment Court System for the EU: Current Proposals and Possible implications for IP Enforcement"



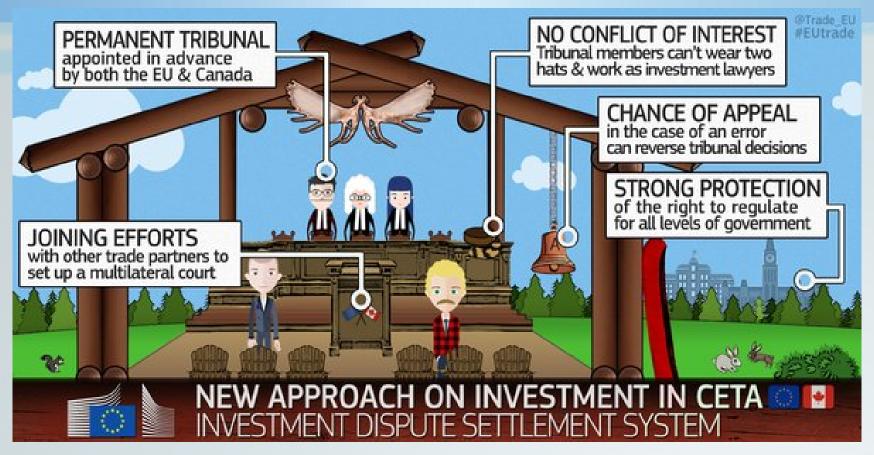


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#### A MULTILATERAL INVESTMENT COURT:

a permanent Investment Court System a permanent institution for resolving investment disputes



### **Outline**

- The current system of Investor to State Dispute Settlement (ISDS)
- The need for a multilateral reform of ISDS

- The establishment of a multilateral investment court in the EU
- The possible consequences of submitting IP disputes to a multilateral investment court



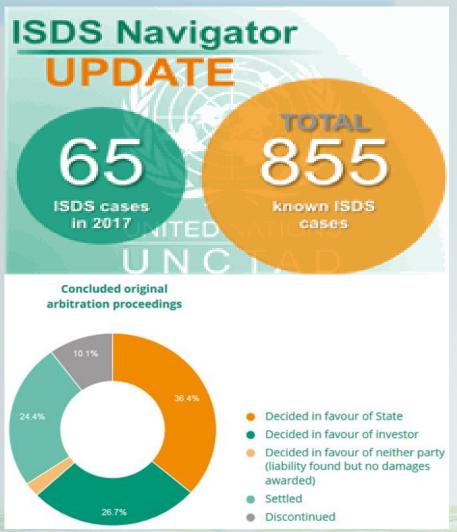
## The current system of Investor to State Dispute Settlement (ISDS)



 Provisions on investorstate dispute settlement (ISDS) have been a core component of international investment agreements (IIAs) for decades.  The current ad hoc system of investor to state dispute settlement (ISDS) is currently included in around 3,320 investment treaties (by end-February 2018) in force today - of which EU member states have 1400.

### UNCTAD: ISDS Navigator Update: 850+ Known Cases by Year-End

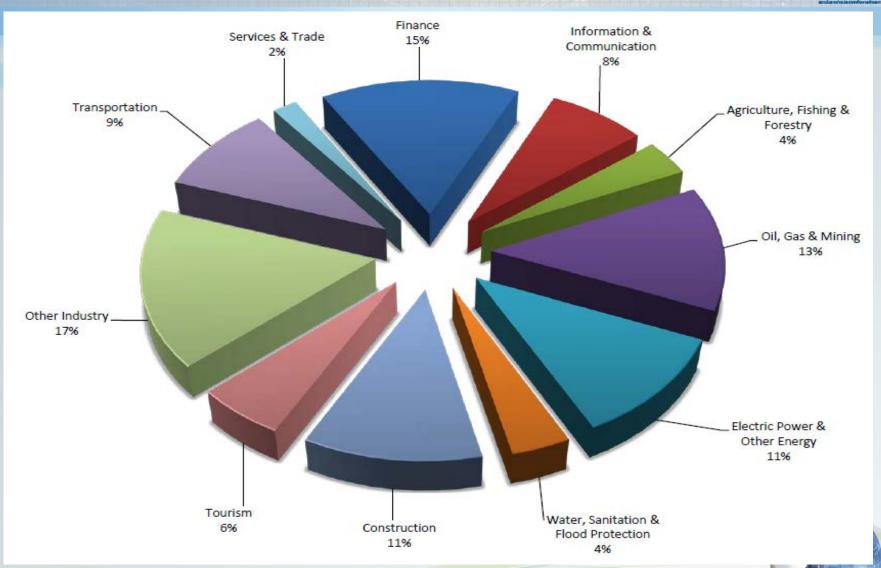




- In 2017, investors
   brought at least 65 ISDS
   arbitrations pursuant to
   international investment
   agreements (IIAs).
- As of 31 December 2017, the total number of known arbitrations against host countries based on IIAs has reached 855.

#### Distribution of New ICSID Cases Registered in 2017, by Economic Sector





The ICSID Caseload – Statistics (Issue 2018-1)

### The current ISDS system is problematic!



- a perceived deficit of legitimacy and transparency
- contradictions between arbitral awards
- difficulties in correcting erroneous arbitral decisions
- questions about the independence and impartiality of arbitrators
- the costs and time of arbitral procedures

UNCTAD : REFORM OF INVESTOR-STATE DISPUTE SETTLEMENT: IN SEARCH OF A ROADMAP, IIAs Issue Note, NO 2, June 2013

### The need for a multilateral reform of ISDS





#### UNCTAD has defined five options for reforming the ISDS system

ISDS is a system of *application* of the law; improvements to the ISDS system should go hand in hand with progressive development of substantive int'l investment law

Tailoring the existing system through individual IIAs

#### · Setting time limits for bringing Promoting alternative dispute resolution Expanding the contracting parties' role in interpreting the Limiting investor access to ISDS Fostering ADR methods (e.g. conciliation or mediation) · Providing for more transparency · Fostering dispute prevention · Reducing the subject-matter policies (DPPs) (e.g. ombudsman) · Including a mechanism for early scope for ISDS claims Emphasizing mutually acceptable discharge of frivolous claims · Denying potection to investors solutions and preventing escalation of disputes that engage in "nationality · Implementing at the domestic · Introducing the requirement to level, with (or without) reference in exhaust local remedies before resorting to ISDS ISDS reform Creating a standing international investment court Introducing an appeals facility . Replacing the current system (of ad hoc tribunals) with a new institutional structure · Allowing for the substantive review of awards . Creating a standing international court of rendered by tribunals (e.g. reviewing issues of law) judges (appointed by States ) . Creating a standing body (e.g. constituted of . Ensuring security of tenure (for a fixed term)

to insulate judges from outside interests

Considering the possibility of an appeals

(e.g. interest in repeat appointments)

chamber

Source: UNCTAD, WIR 2014.

#### 5 main reform paths:

- Promoting alternative dispute resolution
- Tailoring the existing system through individual IIAs;
- Limiting investor access to ISDS;
- Introducing an appeals facility;
- Creating a standing international investment court.

members appointed by States)

· Requiring subsequent tribunals to follow the

authoritative pronouncements of the appeals facility

### Reform of ISDS is an integral part of UNCTAD's Roadmap for IIA Reform

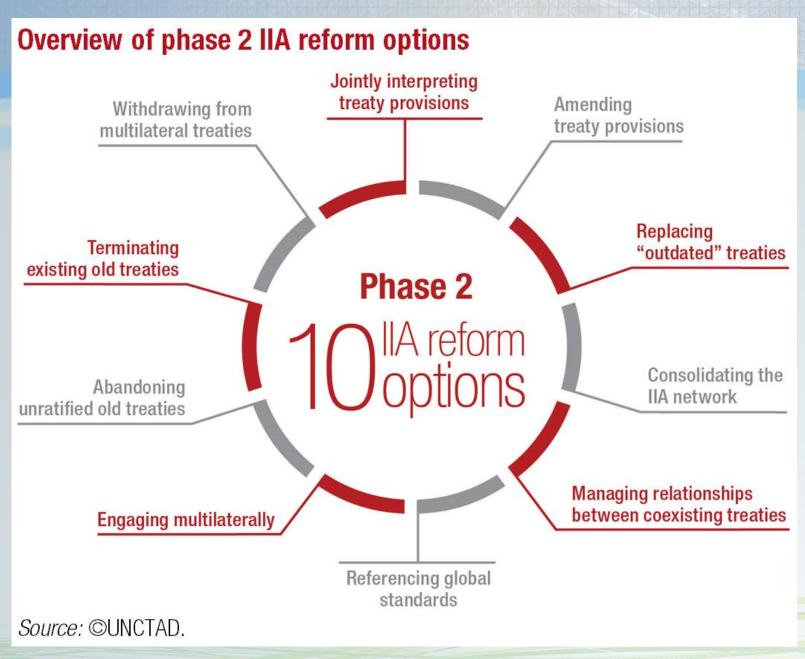


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#### Objectives and areas for IIA reform

Reform areas
ht to Circumscribed (clearly defined) IIA standards of protection Fair and equitable treatment Indirect expropriation MFN "Safety valves"; e.g. exceptions for Public policies National security Balance-of-payments crises
Clauses that  Fix the existing ISDS mechanism by improving transparency, limiting investors' access, enhancing the contracting parties' control and introducing local litigation requirements  Add new elements to the existing ISDS mechanism (e.g. building in effective alternative methods of dispute resolution, introducing an appeals facility)  Replace the existing ISDS mechanism (e.g. by creating a standing international investment court, reliance on State-State dispute settlement and/or reliance on domestic dispute resolution)
<ul> <li>Clauses that</li> <li>Strengthen promotion measures (inward and outward)</li> <li>Target promotion measures to sustainable development</li> <li>Foster cooperation in this regard</li> </ul>
<ul> <li>Clauses that</li> <li>Prevent the lowering of environmental or social standards</li> <li>Ensure compliance with domestic laws</li> <li>Strengthen corporate social responsibility (CSR) and foster cooperation in this regard</li> </ul>
Clauses and mechanisms that manage interaction between  IlAs and other bodies of international law  IlAs and domestic investment and other policies  Different IlAs within a country's network

Source: UNCTAD.







## The establishment of a permanent court in the EU to decide investment disputes



 The "Investment Court System", with a First Instance and an Appeal Tribunal with judges appointed by the agreement partners

- Both the Comprehensive Economic Trade Agreement (CETA) signed with Canada and the trade agreement concluded between the EU and Vietnam contain a reference to the establishment of a multilateral investment court.
- The EU includes similar references in all of its negotiations involving investment

## The proposal for an investment court system includes:



- setting up a permanent tribunal for each EU trade agreement, together with the corresponding trade partner
- nominating a pool of highly qualified judges, then randomly assigning them for each case
- avoiding any of conflict of interest by preventing nominated arbitrators from also working as investment lawyers who act as representative of parties one day, and as arbitrator the next.

- the right to appeal against verdicts and the possibility to reverses the court's decisions
- making all documents available online, and webstreaming hearings for all to see



## Developments of the establishment of a permanent court in the EU



 The issue of reforming the current system of Investor-to-State Dispute Settlement (ISDS) was already subject to a wide-ranging public consultation at EU level in 2014, in the context of the development of the EU's policy on investment protection and investment dispute settlement in the Transatlantic Trade and Investment Partnership (TTIP) agreement.

 The establishment of a multilateral investment court is an integral part of the EU's trade and investment strategy, "Trade for all -Towards a more responsible trade and investment policy", presented in 2015.

## Developments of the establishment of a permanent court in the EU



### Adoption of Recommendation

On 13 September 2017, the EC issued, based on Article 218(3) of the Treaty on the Functioning of the European Union ("TFEU"), a Recommendation for a Council Decision authorising the opening of negotiations for a convention establishing a multilateral court for the settlement of investment disputes (the "Recommendation"). Recommendation for a Council Decision authorising the opening of negotiations for a Convention establishing a multilateral court for the settlement of investment disputes dated 13 September 2017, COM (2017) 493 final.



#### Key features: Investor to State Dispute Settlement (ISDS)

#### ٧s

#### Multilateral investment court

At present – ISDS		In the future — multilateral investment court		
Ad hoc	Tribunals are only set up on a case by case basis	Permanent	The court would be a permanent international institution	
Risks of Partiality	The disputing parties nominate arbitrators, who could have potential conflicts of interest	Independent	States who are members would appoint permanent, fully qualified judges, free of any conflicts of interest or interest in the outcome of cases	
Unpredictable	Tribunals often interpret investment protection standards differently, since they are only appointed to hear a particular case	Predictable	By sitting permanently and deciding cases over time, judges would deliver consistent decisions	
One-stop shop	Parties have very limited grounds on which to appeal against ISDS decisions - essentially if the tribunal has not followed its rules properly (violation of due process)	Comprehensive	The court would allow either party to appeal against a decision	
Inefficient	ISDS (but also the EU's current approach of including ICS in bilateral EU trade agreements) duplicates the same framework for each deal. It is costly and doesn't cover the large number of treaties	Cost-effective	The court would allow for economies of scale, as it could cover disputes arising under the bilateral investment agreements which all members of the multilateral investment court have in place	
Opaque	There is currently limited published information about:  the existence of investment disputes  the procedure of the dispute  the substantive aspects of the case  the results of the disputes	Transparent	The court would:  • publish online details of all aspects of its work, including its decisions  • open all hearings to the public  • Allow third parties (NGOs, trade unions, consumer groups, business associations) to make submissions	

Source: European Commission: A MULTILATERAL INVESTMENT COURT

### External developments



 ISDS reform is on the agendas of various international organizations, including UNCTAD, OECD, UNCITRAL, ICSID... UNCITRAL
 Commission entrusts
 Working Group III to
 further work on a
 multilateral reform of
 ISDS (July 2017)

### **UNCITRAL**: Mandate of Working Group III



"The Commission entrusted Working Group III which a broad mandate to work on the possible reform of investor-State dispute settlement (ISDS). In line with the UNCITRAL process, Working Group III would, in discharging that mandate, ensure that the deliberation,, while benefiting from the widest possible breadth of available expertise from stakeholders, would be government-led with high level input from all governments, consensus-based and be fully transparent".

### **UNCITRAL WG III mandate**



- Identify and consider concerns regarding ISDS
- Consider whether reform is desirable in the light of any identified concerns
- If the Working Group concludes that reform is desirable, develop any relevant solutions to be recommended to the Commission

http://www.uncitral.org/uncitral/en/commission/working\_groups/
3Investor\_S tate.html

### UNCITRAL way forward



UNCITRAL discussions need to count on the experiences and expertise of other organisations, e.g. UNCTAD, OECD, WTP, ICSID, PCA (Permanent Court of Arbitration)

- ➤ 27 November 1 December 2017 (Vienna) First meeting of WG III. Focus on first point of the mandate identifying and considering concerns regarding the ISDS.
- ➤ 23 27 April 2018 (New York) Second meeting of the WG. Continue discussions as per the mandate.
- ➤ July 2018 (New York) WG III will report back to UNCITRAL Commission on the state of discussions according to the mandate.

## What would a permanent multilateral investment court look like?



- The MIC could be modelled on the set up of most domestic and international courts/tribunals, which are composed of two instances: a first instance and an appeal instance
- The MIC could have permanent staff, a secretariat to support its daily work
- The MIC would need to be a legal entity under international law



## An option of the establishment of a permanent Multilateral Investment Court



- This builds further on the approach taken in the World Trade Organisation.
- In terms of scope, the Court would be designed to be competent to hear disputes brought under IIAs.
- The mechanism to achieve coverage of both existing and future agreements would be comparable to that permitting the application of the UNCITRAL Transparency Rules for Treatybased Investor-State Arbitration to existing agreements.

 Under this mechanism, the Multilateral Investment Court would deal with disputes under an agreement between countries A and B when both countries have ratified the agreement establishing the Multilateral Investment Court and both countries have agreed that the bilateral investment agreement between them should be subject to the Multilateral Investment Court

# The possible consequences of submitting IP disputes to a multilateral investment court



- Intellectual property is recognized as an investment under IIAs (International Investment Agreements)
- If a country seizes and investment or passes new laws with make it worthless (State interference / Right to regulate) and pay insufficient compensation or non at all, the investors can use a multilateral investment court to bring a claim directly against that country, claiming a breach of expropriation provision or Fair and Equitable Treatment (FET) obligations in the IIAs and seeking compensation

## What will be IP cases under an investment court about ?



 As ISDS, IP cases will concern state regulatory actions in the public interest/administrative acts by the executive branches of governments affecting foreign investors

- The case of Philip Morris
   : Uruguay's introduction of plain packaging tobacco legislation
- The case of Eli Lilly: the Canadian patent office's revocation of Eli Lilly's Canadian patent (adoption of the "promise doctrine")



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